## OKALOOSA COUNTY DISTRICT SCHOOL BOARD

For the Fiscal Year Ended June 30, 2024



### **Board Members and Superintendent**

During the 2023-24 fiscal year, Marcus D. Chambers served as Superintendent of the Okaloosa County Schools and the following individuals served as School Board Members:

	District No.
Dr. Lamar White, Chair from 11-13-23, Vice Chair through 11-12-23	1
Marti Gardner	2
Linda Evanchyk, Vice Chair from 11-13-23	3
Tim Bryant	4
Dr. Diane Kelley, Chair through 11-12-23	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was James Beaumont, CPA, and the audit was supervised by Kenneth C. Danley, CPA.

Please address inquiries regarding this report to Edward A. Waller, CPA, Audit Manager, by e-mail at tedwaller@aud.state.fl.us or by telephone at (850) 412-2887.

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**State of Florida Auditor General** 

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## OKALOOSA COUNTY DISTRICT SCHOOL BOARD TABLE OF CONTENTS

	Page No.
SUMMARY	i
INDEPENDENT AUDITOR'S REPORT	
Report on the Audit of the Financial Statements	1
Other Reporting Required by Government Auditing Standards	4
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS	
Statement of Net Position	15
Statement of Activities	16
Balance Sheet – Governmental Funds	18
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	20
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	22
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities	24
Statement of Net Position – Proprietary Fund	25
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Fund	
Statement of Cash Flows – Proprietary Fund	27
Statement of Fiduciary Net Position – Fiduciary Funds	28
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	29
Notes to Financial Statements	30
OTHER REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule – General and Major Special Revenue Funds	64
Schedule of Changes in the District's Total OPEB Liability and Related Ratios	66
Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan	67
Schedule of District Contributions – Florida Retirement System Pension Plan	67
Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan	68
Schedule of District Contributions – Health Insurance Subsidy Pension Plan	68
Notes to Required Supplementary Information	69
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	70

## OKALOOSA COUNTY DISTRICT SCHOOL BOARD TABLE OF CONTENTS (CONTINUED)

	Page No.
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	72
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE	74
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	77
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS	78

### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the Okaloosa County District School Board (District) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

### SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Child Nutrition Cluster was audited as the major Federal program. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on the Child Nutrition Cluster.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. Our audit objectives were also to obtain reasonable assurance about whether material noncompliance with applicable Federal awards requirements occurred, whether due to fraud or error, and to express an opinion on the District's compliance based on our audit. In doing so, we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements and material noncompliance with Federal awards requirements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluated the overall presentation of the
  financial statements and accompanying Schedule of Expenditures of Federal Awards.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

• Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.



## AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Okaloosa County District School Board, as of and for the fiscal year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Okaloosa County District School Board, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 13 percent, 1 percent, 0 percent, 17 percent, 16 percent, and 15 percent, respectively, of the assets, liabilities, deferred inflows of resources, net position and fund balance, additions and revenues, and deductions and expenditures of the aggregate remaining fund information as of June 30, 2024. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2024. The financial statements of the school internal funds and the aggregate discretely presented component units were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the financial statements of the school internal funds and the aggregate discretely presented component units, are based solely on the reports of the other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S DISCUSSION AND ANALYSIS, the Budgetary Comparison Schedule - General and Major Special Revenue Funds, Schedule of Changes in the District's Total OPEB Liability and Related Ratios. Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan, Schedule of District Contributions – Florida Retirement System Pension Plan, Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan, Schedule of District Contributions – Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 19, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH** *GOVERNMENT AUDITING STANDARDS***. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with** *Government Auditing Standards* **in considering the District's internal control over financial reporting and compliance.** 

Respectfully submitted,

Sherrill F. Norman, CPA

Tallahassee, Florida February 19, 2025

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Okaloosa County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2024. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

### FINANCIAL HIGHLIGHTS

Key financial highlights for the 2023-24 fiscal year are as follows:

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at June 30, 2024, by \$133,666,525.55 (net position). Of this amount, \$141,615,732.49 represents a deficit unrestricted net position which has increased by 7.29 percent from last fiscal year's deficit unrestricted net position.
- The District's total net position decreased by \$7,488,692.04, or 5.31 percent, from last fiscal year's unadjusted net position.
- General revenues total \$423,006,256.94, or 95.18 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$21,432,475.70, or 4.82 percent of all revenues.
- Expenses total \$458,886,191.65. Only \$21,432,475.70 of these expenses were offset by program specific revenues.
- The General Fund unassigned fund balance represents the net current financial resources available for general appropriation by the Board and totals \$14,821,055.56 at June 30, 2024, or 4.39 percent of total General Fund expenditures at June 30, 2024, as compared to the 2022-23 fiscal year unassigned fund balance of \$14,458,928.14.
- General Fund expenditures exceeded revenues by \$34,039,023.55.

### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. The difference between the assets and deferred outflows of resources,

and liabilities and deferred inflows of resources, the net position, is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating. This information should be evaluated in conjunction with other nonfinancial factors, such as changes in the District's property base, student enrollment, and the condition of the District's capital assets, including its school buildings and administrative facilities.

The government-wide statements present the District's activities in the following categories:

- Governmental activities This represents most of the District's services, including its educational
  programs such as basic, vocational, adult, and exceptional education. Support functions such
  as transportation and administration are also included. Local property taxes and the State's
  education finance program provide most of the resources that support these activities.
- Component units The District presents five separate legal entities in this report.
  - The Okaloosa Academy, Inc., the Liza Jackson Preparatory School, Inc., Destin High School, Inc., and the Okaloosa Public Schools Foundation, Inc. are legally separate organizations and component units that are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.
  - The Okaloosa School Board Leasing Corporation (Leasing Corporation), although also a legally separate entity, was formed to facilitate financing for the acquisition of facilities and equipment for the District. Due to the substantive economic relationship between the School Board and the Leasing Corporation, the Leasing Corporation has been included as an integral part of the government.

### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

<u>Governmental Funds</u>: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. The financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources as well as balances of spendable resources available at the end of the fiscal year.

Report No. 2025-118 February 2025 Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds, not the District as a whole. The District's major funds are the General Fund, Special Revenue – Federal Education Stabilization Fund, Capital Projects – Local Capital Improvement Fund, and Capital Projects – Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

<u>Proprietary Funds</u>: Proprietary funds may be established to account for activities in which a fee is charged for services. Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses an internal service fund to account for the District's health self-insurance program. Since these services predominantly benefit governmental rather than business-type activities, the internal service fund has been included within governmental activities in the government-wide financial statements.

<u>Fiduciary Funds</u>: Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as custodial funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes. The District uses custodial funds to account for resources held for employees in an IRS Section 125 Cafeteria Plan.

### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's total other postemployment benefits (OPEB) and net pension liabilities.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2024, compared to net position as of June 30, 2023:

### Net Position, End of Year

### Governmental Activities

	6-30-24	6-30-23	Increase (Decrease)
Current and Other Assets	\$ 212,501,530.18	\$ 247,867,948.57	\$ (35,366,418.39)
Capital Assets	271,751,985.96	225,621,123.69	46,130,862.27
Total Assets	484,253,516.14	473,489,072.26	10,764,443.88
<b>Deferred Outflows of Resources</b>	56,061,321.00	61,628,360.00	(5,567,039.00)
Long-Term Liabilities	354,188,051.94	346,562,403.56	7,625,648.38
Other Liabilities	29,558,822.77	18,353,772.61	11,205,050.16
Total Liabilities	383,746,874.71	364,916,176.17	18,830,698.54
Deferred Inflows of Resources	22,901,436.88	29,046,038.50	(6,144,601.62)
Net Position:			
Net Investment in Capital Assets	190,619,382.49	205,390,313.36	(14,770,930.87)
Restricted	84,662,875.55	67,763,005.00	16,899,870.55
Unrestricted (Deficit)	(141,615,732.49)	(131,998,100.77)	(9,617,631.72)
Total Net Position	\$ 133,666,525.55	\$ 141,155,217.59	\$ (7,488,692.04)

The largest portion of the District's net position reflects its \$190,619,382.49 net investment in capital assets (i.e., land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; right-to-use lease assets; subscription-based information technology arrangements (SBITAs); and computer software), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position, \$84,662,875.55, represents resources that are subject to external restrictions on how they may be used. The unrestricted net position, a deficit of \$141,615,732.49, is the result of having long-term obligations that are greater than currently available resources.

Current and other assets decreased and capital assets increased primarily due to new construction activity.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2024, and June 30, 2023, are as follows:

### **Operating Results for the Fiscal Year Ended**

### Governmental Activities

	ACTIV	Inorooo	
	6-30-24	6-30-23	Increase (Decrease)
Program Revenues:			
Charges for Services	\$ 7,463,630.40	\$ 7,299,713.94	\$ 163,916.46
Operating Grants and Contributions	11,106,471.58	11,827,078.07	(720,606.49)
Capital Grants and Contributions	2,862,373.72	2,662,950.62	199,423.10
General Revenues:	, ,	, ,	•
Property Taxes, Levied for Operational Purposes	116,490,576.48	106,213,865.03	10,276,711.45
Property Taxes, Levied for Capital Projects	43,922,449.19	39,063,438.23	4,859,010.96
Local Sales Tax	32,470,991.83	32,929,622.85	(458,631.02)
Grants and Contributions Not Restricted	, ,	, ,	, , ,
to Specific Programs	198,629,493.73	224,408,964.56	(25,779,470.83)
Unrestricted Investment Earnings	11,012,388.24	7,871,400.17	3,140,988.07
Miscellaneous	20,480,357.47	19,309,360.58	1,170,996.89
Total Revenues	444,438,732.64	451,586,394.05	(7,147,661.41)
Total Novellaco	111,100,102.01	101,000,001.00	(7,117,001.11)
Functions/Program Expenses:			
Instruction	240,957,365.53	224,258,216.89	16,699,148.64
Student Support Services	17,789,340.80	17,142,855.04	646,485.76
Instructional Media Services	2,148,915.75	1,943,507.17	205,408.58
Instruction and Curriculum Development Services	7,812,118.02	6,553,374.62	1,258,743.40
Instructional Staff Training Services	5,144,377.14	5,740,151.20	(595,774.06)
Instruction-Related Technology	450,785.26	379,865.80	70,919.46
Board	1,314,890.35	1,172,607.19	142,283.16
General Administration	1,220,572.09	2,324,662.81	(1,104,090.72)
School Administration	24,968,631.13	23,176,398.04	1,792,233.09
Facilities Acquisition and Construction	45,724,207.10	29,121,731.93	16,602,475.17
Fiscal Services	2,693,456.34	2,510,905.44	182,550.90
Food Services	14,676,614.02	15,745,725.85	(1,069,111.83)
Central Services	3,595,548.62	3,946,586.10	(351,037.48)
Student Transportation Services	16,412,852.08	15,274,617.31	1,138,234.77
Operation of Plant	29,996,185.72	26,936,267.84	3,059,917.88
Maintenance of Plant	7,943,572.28	7,477,260.76	466,311.52
Administrative Technology Services	4,514,946.74	3,360,183.12	1,154,763.62
Community Services	17,780,294.48	15,755,383.77	2,024,910.71
Unallocated Interest on Long-Term Debt	2,965,872.82	3,876,073.85	(910,201.03)
Unallocated Depreciation Expense	10,775,645.38	10,202,372.33	573,273.05
Total Functions/Program Expenses	458,886,191.65	416,898,747.06	41,987,444.59
Change in Net Position	(14,447,459.01)	34,687,646.99	(49,135,106.00)
Net Position - Beginning	141,155,217.59	106,467,570.60	34,687,646.99
Adustment to Beginning Net Position (1)	6,958,766.97	-	6,958,766.97
Net Position - Beginning, as Restated	148,113,984.56	106,467,570.60	41,646,413.96
Tect i osition - beginning, as itestated	170,113,304.30	100,401,310.00	+1,0+0,413.30
Net Position - Ending	\$133,666,525.55	\$141,155,217.59	\$ (7,488,692.04)

<sup>(1)</sup> The adjustment to beginning net position in the 2023-24 fiscal year is an error correction to include the internal service fund in governmental activities.

The largest revenue source is the State of Florida (38.05 percent of total governmental revenues). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula, which is classified as grants and contributions not restricted to specific programs in the operating results shown above. The FEFP funding formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Grants and contributions not restricted to specific programs represent 44.69 percent of total governmental activities revenues in the 2023-24 fiscal year. Grants and contributions not restricted to specific programs decreased by \$25,779,470.83, or 11.49 percent, primarily due to a decrease in Federal Education Stabilization Funds.

Property tax revenues increased by \$15,135,722.41, or 10.42 percent, as a result of an increase in property values even though the local effort millage rate decreased by 3.06 percent. The required local effort millage rate is determined by the Florida Legislature. The Legislature provided property tax relief to homeowners through a millage rollback.

Instruction expenses represent 52.51 percent of total governmental expenses in the 2023-24 fiscal year. Instruction expenses increased by \$16,699,148.64, or 7.45 percent, over the previous fiscal year primarily due to increases in pension expense, employee base salaries, and retirement contributions.

Facility acquisition and construction expenses increased by \$16,602,475.17 due to increased noncapitalizable construction activity throughout the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, the total fund balance is \$72,125,247.26, a decrease of \$13,087,566.28 from the 2022-23 fiscal year. Of the total fund balance, \$128,913.09 is nonspendable, \$10,801,901.37 is restricted for State required carryover programs, \$46,373,377.24 is assigned, and \$14,821,055.56 is unassigned.

Key factors impacting the change in the fund balance are as follows:

- State revenues increased by \$6,054,188.99, or 3.78 percent, primarily due to increased Triumph grant funding.
- Local revenues increased by \$11,150,501.79, or 9.53 percent, primarily due to increased property tax revenues resulting from increased property values.
- Instruction expenditures increased by \$30,073,290.42, or 16.60 percent primarily due to an increase in salaries and benefits. Facilities acquisition and construction capital outlay expenditures increased \$3,677,474.28 primarily due to a land purchase made using Triumph grant funding. Other capital outlay expenditures increased \$4,057,329.76 primarily due to additions to leases and SBITAs.

The Special Revenue – Federal Education Stabilization Fund accounts for emergency relief to address the impact of COVID-19 and has total revenues and expenditures of \$3,476,373.87 each. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Capital Projects – Local Capital Improvement Fund had a total fund balance of \$28,575,820.40. These funds are restricted, in part, for the acquisition, construction, and maintenance of capital assets. The fund balance increased \$6,599,211.60, or 30.03 percent, over the prior fiscal year primarily due to increased revenues outpacing increased expenditures. Of the total fund balance, \$12,094,268.83 has been encumbered for various projects.

The Capital Projects – Other Fund had a total fund balance of \$45,890,770.65. These funds must be used for the acquisition, construction, and maintenance of capital assets. The major components of this fund are the half-cent sales tax and the Certificates of Participation, Series 2022A. The fund balance decreased by \$56,977,528.65, or 55.39 percent, primarily due to ongoing construction and repairs. Of the total fund balance, \$24,499,274.35 has been encumbered for various projects.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The District's budgets are prepared and amendments are made according to Florida law. The most significant budgeted fund is the General Fund.

During the 2023-24 fiscal year, the District amended its General Fund budget several times primarily for changes in estimated funding levels and corresponding adjustments to planned expenditures to ensure maintenance of an adequate fund balance. Actual revenues were not significantly different than final budgeted revenues. Actual expenditures were \$37,847,964.30, or 10.08 percent, less than final budgeted expenditures primarily due to a conservative approach to discretionary spending throughout the District.

### CAPITAL ASSETS AND LONG-TERM DEBT

### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2024, is \$271,751,985.96 (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; right-to-use lease assets; SBITAs; and computer software.

Additional information on the District's capital assets can be found in Notes I.F.4. and III.C. to the financial statements.

### **Long-Term Debt**

At June 30, 2024, the District had total long-term debt outstanding of \$95,598,710.21 composed of \$92,881,969.73 of certificates of participation payable, \$2,317,000 of bonds payable, and \$399,740.48 of installment purchase payable. During the current fiscal year, the District issued no debt and retirement of debt was \$19,001,691.82.

Additional information on the District's long-term debt can be found in Notes III.J. through III.K.3. to the financial statements.

### OTHER MATTERS OF SIGNIFICANCE

The School Board of Okaloosa County remains in stable financial condition; however, it continues to face uncertain economic times. The District's operation depends on State revenue sources, primarily FEFP moneys administered by the Florida Department of Education under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District receives FEFP moneys based on the number of full-time equivalent (FTE) students. The addition of the Family Empowerment Scholarships (FES) has made it harder to estimate the number of students expected for the new year. The 2023-24 fiscal year projected increase when compared to actual results for the 2022-23 fiscal year was approximately 433 unweighted FTE (UFTE): a decrease of 140 UFTE for traditional District schools, an increase of 9 UFTE for online schools, an increase of 243 UFTE for charter schools, and an increase of 321 UFTE to be paid out in FES. The large increase in charter schools was primarily due to the expansion of the Destin High School charter school. The District actually experienced a decrease in FTE of approximately 622: a decrease of 275 UFTE for traditional District schools, a decrease of 69 UFTE for online schools, a decrease of 90 UFTE for charter schools, and a decrease of 188 UFTE for FES.

The Coronavirus Aid, Relief, and Economic Security Act (CARES) Elementary and Secondary School Emergency Relief (ESSER), Coronavirus Response and Relief Supplemental Appropriations (CRRSA) ESSER II, and American Rescue Plan Act (ARP) ESSER III funding provided financial resources beyond the normal Federal and State assistance received. These funds were used to add positions and resources to help students overcome the learning losses experienced due to COVID, such as additional tutoring, additional software, and additional professional development. In addition, the District utilized the funds to continue to employ staff and purchase new State-adopted textbooks for all students. At the end of the 2022-23 fiscal year, the Federal Government considered pulling back remaining funds. In order to avoid losing these funds, the District received permission to use these funds to pay for positions funded through the General Fund to be used for ESSER initiatives in the 2023-24 fiscal year. This caused a temporary increase of approximately \$10 million in the General Fund fund balance going into the 2023-24 fiscal year. These funds were then used in the 2023-24 fiscal year causing a subsequent decrease in the General Fund.

The economic position of school districts for general operating purposes is closely tied to that of the State of Florida. The primary source of State revenue is sales tax, which has demonstrated to be an unstable and/or unreliable revenue stream. Economic conditions which affect consumer spending, both nationally and specifically in the State of Florida, will impact the amount of revenue received by the District. Additionally, the level of tourism in the State heavily influences the amount of taxes collected. Significant changes in State revenue collections could directly impact future District revenue allocations.

School facility hardening continues to be a critical financial need to ensure student safety. As a result, it has become the number one priority for most school districts, placing a tremendous demand on capital outlay dollars. In addition, the District's capital maintenance requirements are significant since approximately 40 percent of its facilities are more than 50 years old and another 40 percent are more than 40 years old. The voters of Okaloosa County approved the collection of a half-cent sales tax beginning January 2021 for a period of 10 years. This has proven invaluable to the District, enabling

school facility hardening to be expedited. Utilizing this funding, the District sold Certificates of Participation, Series 2022A to finance large projects such as cafetoriums, multipurpose rooms, and room additions.

As noted in the first paragraph, the expansion of the Destin High School Charter School accounted for an estimated increase of approximately 200 UFTE which in turn reduced the District's enrollment. Destin High School should now be at full capacity. Northwest Florida State Collegiate High School is exploring adding an additional campus, and the Family Empowerment Scholarships are continuing to expand. This could cause additional reductions in District school enrollment.

### **REQUESTS FOR INFORMATION**

This report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate compliance and accountability for its resources. Questions concerning information provided in this report, or requests for additional financial information should be addressed to the Chief Financial Officer, Okaloosa County School District, 120 Lowery Place, S.E., Fort Walton Beach, Florida 32548, or telephone 850-833-5840.

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### Okaloosa County District School Board Statement of Net Position June 30, 2024

	Primary	
	Government	C
	Governmental Activities	Component Units
	Activities	Ullits
ASSETS		
Cash and Cash Equivalents	\$ 165,336,992.86	\$ 5,848,308.00
Investments	8,084.29	2,250,539.00
Accounts Receivable	1,064,053.89	38,524.00
Due from Other Agencies	13,060,411.17	481,236.00
Deposits Receivable	781,000.00	500.00
Prepaid Items	-	129,692.00
Cash with Fiscal Agent	31,686,923.25	4 740 700 00
Restricted Cash and Cash Equivalents	-	1,716,782.00
Inventories	564,064.72	-
Capital Assets:	92 170 497 14	4,607,126.00
Nondepreciable Capital Assets Depreciable Capital Assets, Net	82,170,487.14	
Depreciable Capital Assets, Net	189,581,498.82	34,188,949.00
TOTAL ASSETS	484,253,516.14	49,261,656.00
DEFERRED OUTFLOWS OF RESOURCES		
Pensions	56,061,321.00	1,754,207.00
LIADILITIES		
LIABILITIES		
Accrued Salaries and Benefits	5,130,631.03	306,260.00
Payroll Deductions and Withholdings	-	190,964.00
Accounts Payable	4,011,152.96	251,090.00
Construction Contracts Payable	7,370,395.85	-
Construction Contracts Payable - Retained Percentage	5,405,938.66	-
Due to Other Agencies	411,977.67	101,346.00
Accrued Interest Payable	8,491.61	348,005.00
Estimated Health Insurance Claims Payable	2,995,000.00	-
Unearned Revenue	4,225,234.99	-
Long-Term Liabilities:		
Portion Due Within 1 Year	26,798,868.37	425,184.00
Portion Due After 1 Year	327,389,183.57	46,140,496.00
TOTAL LIABILITIES	383,746,874.71	47,763,345.00
DEFERRED INFLOWS OF RESOURCES		
Pensions	14,964,694.00	418,346.00
OPEB	7,928,614.00	-
Deficit Net Carrying Amount of Debt Refunding	8,128.88	_
Deferred Revenues	-	29,425.00
TOTAL DEFERRED INFLOWS OF RESOURCES	22,901,436.88	447,771.00
		447,771.00
NET POSITION		
Net Investment in Capital Assets	190,619,382.49	(2,587,251.00)
Restricted for:		
State Required Carryover Programs	10,801,901.37	-
Debt Service	145,435.30	2,843,238.00
Capital Projects	56,319,936.62	699,586.00
Food Service	11,246,039.26	-
Other Purposes	6,149,563.00	147,519.00
Unrestricted	(141,615,732.49)	1,701,655.00
TOTAL NET POSITION	\$ 133,666,525.55	\$ 2,804,747.00

### Okaloosa County District School Board Statement of Activities For the Fiscal Year Ended June 30, 2024

		Program Revenues					
Functions/Programs	Expenses		Charges for Services	G	Operating rants and ntributions		Capital Grants and Contributions
Primary Government							
Governmental Activities:							
Instruction	\$ 240,957,365.53	\$	2,888,293.94	\$	_	\$	
Student Support Services	17,789,340.80	Ψ	2,000,293.94	Ψ	_	Ψ	_
Instructional Media Services	2,148,915.75		_		_		_
Instruction and Curriculum Development Services	7,812,118.02		_		_		_
Instructional Staff Training Services	5,144,377.14		_		_		_
Instruction-Related Technology	450,785.26		_		_		_
Board	1,314,890.35		_		_		_
General Administration	1,220,572.09		-		-		_
School Administration	24,968,631.13		-		-		_
Facilities Acquisition and Construction	45,724,207.10		-		-		2,588,510.92
Fiscal Services	2,693,456.34		-		-		-
Food Services	14,676,614.02		4,127,119.98	11	1,106,471.58		-
Central Services	3,595,548.62		-		-		-
Student Transportation Services	16,412,852.08		448,216.48		-		-
Operation of Plant	29,996,185.72		-		-		-
Maintenance of Plant	7,943,572.28		-		-		-
Administrative Technology Services	4,514,946.74		-		-		-
Community Services	17,780,294.48		-		-		-
Unallocated Interest on Long-Term Debt	2,965,872.82		-		-		273,862.80
Unallocated Depreciation/Amortization Expense*	10,775,645.38		-		-	_	
Total Primary Government	\$ 458,886,191.65	\$	7,463,630.40	\$ 11	1,106,471.58	\$	2,862,373.72
Component Units							
Charter Schools/Foundation	\$ 20,681,819.00	\$	832,351.00	\$ 1	1,050,826.00	\$	1,720,694.00

#### General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes Property Taxes, Levied for Capital Projects

Local Sales Taxes

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings Gain on Disposal of Assets

Miscellaneous

#### **Total General Revenues**

#### **Change in Net Position**

Net Position - Beginning

Adjustments to Beginning Net Position Net Position - Beginning, as Restated

**Net Position - Ending** 

<sup>\*</sup> This amount excludes the depreciation/amortization that is included in the direct expenses of the various functions.

### Net (Expense) Revenue and Changes in Net Position

Primary	tet i osition
Government	
Governmental	Component
Activities	Component Units
Activities	Units
¢ (220 060 071 E0)	¢.
\$ (238,069,071.59) (17,789,340.80)	\$ -
(2,148,915.75)	-
,	-
(7,812,118.02)	-
(5,144,377.14)	-
(450,785.26)	-
(1,314,890.35)	-
(1,220,572.09)	-
(24,968,631.13)	-
(43,135,696.18)	-
(2,693,456.34)	-
556,977.54	-
(3,595,548.62)	-
(15,964,635.60)	-
(29,996,185.72)	-
(7,943,572.28)	-
(4,514,946.74)	-
(17,780,294.48)	-
(2,692,010.02)	-
(10,775,645.38)	
(437,453,715.95)	
-	(17,077,948.00)
116,490,576.48	-
43,922,449.19	163,747.00
32,470,991.83	1,091,868.00
198,629,493.73	14,267,942.00
11,012,388.24	193,148.00
-	800.00
20,480,357.47	714,966.00
423,006,256.94	16,432,471.00
(14,447,459.01)	(645,477.00)
141,155,217.59	3,482,377.00
6,958,766.97	(32,153.00)
148,113,984.56	3,450,224.00
	¢ 2 904 747 00
\$ 133,666,525.55	\$ 2,804,747.00

### Okaloosa County District School Board Balance Sheet – Governmental Funds June 30, 2024

		General Fund	Fede	cial Revenue - eral Education ilization Fund		apital Projects - Local Capital provement Fund
ASSETS						
Cash and Cash Equivalents	\$	69,160,828.02	\$	_	\$	30,258,436.72
Investments	•	-	•	-	·	-
Accounts Receivable		304,128.95		-		-
Due from Other Funds		3,403,736.17		-		-
Due from Other Agencies		6,527,976.17		890,779.41		16,142.07
Deposits Receivable		100,000.00		-		-
Cash with Fiscal Agents		-		-		-
Inventories		128,913.09				-
TOTAL ASSETS	\$	79,625,582.40	\$	890,779.41	\$	30,274,578.79
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:	Φ.	5 400 004 00	•		•	
Accrued Salaries and Benefits	\$	5,130,631.03	\$	- 17 716 05	\$	204 151 00
Accounts Payable		2,360,121.11		17,716.25		384,151.89 962,605.09
Construction Contracts Payable Construction Contracts Payable - Retained Percentage		-		-		343,509.80
Due to Other Funds		-		462,456.05		343,309.00
Due to Other Agencies		_		410,607.11		_
Accrued Interest Payable		_		-10,007.11		8,491.61
Unearned Revenue		9,583.00		_		-
Total Liabilities		7,500,335.14		890,779.41		1,698,758.39
		.,,			-	.,,
Deferred Inflows of Resources:  Deferred Revenues - Unavailable						
Fund Balances:						
Nonspendable:						
Inventories		128,913.09		_		_
Restricted for:						
State Required Carryover Programs		10,801,901.37		-		-
Debt Service		-		-		-
Capital Projects		-		-		28,575,820.40
Food Service		-		-		-
Other Purposes				-		-
Total Restricted Fund Balance		10,801,901.37				28,575,820.40
Assigned for:						
Project Carryover		38,987,832.14		-		-
School and Department Carryover		603,402.02		-		-
Encumbrances		1,870,115.62		-		-
Full-Time Equivalent Funding Adjustments		2,950,027.46		-		-
Property, Liability, and Worker's Compensation Self-Insurance Retirement		1,762,000.00 200,000.00		-		-
Total Assigned Fund Balance		46,373,377.24		<u>-</u>		<del>-</del>
Unassigned Fund Balance		14,821,055.56		<del></del>	_	<del></del>
-			-			
Total Fund Balances		72,125,247.26		-		28,575,820.40
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	79,625,582.40	\$	890,779.41	\$	30,274,578.79

Ca	apital Projects - Other Fund		Other Governmental Funds	Total Governmental Funds	
\$	22,658,448.24	\$	19,219,704.21 8,084.29 95.05	\$	141,297,417.19 8,084.29 304,224.00
	- 2,737,189.27		- 2,888,324.25		3,403,736.17 13,060,411.17 100,000.00
	31,647,521.46 -		39,401.79 435,151.63		31,686,923.25 564,064.72
\$	57,043,158.97	\$	22,590,761.22	\$	190,424,860.79
\$	- 155,102.32 5,775,601.13 4,974,628.67 246,956.20	\$	954,654.48 632,189.63 87,800.19 2,605,493.92 1,370.56	\$	5,130,631.03 3,871,746.05 7,370,395.85 5,405,938.66 3,314,906.17 411,977.67
	100.00		<u> </u>		8,491.61 9,683.00
	11,152,388.32		4,281,508.78		25,523,770.04
			4,280.57		4,280.57
			435,151.63		564,064.72
	45,890,770.65 - 45,890,770.65	_	145,435.30 763,934.31 10,810,887.63 6,149,563.00 17,869,820.24		10,801,901.37 145,435.30 75,230,525.36 10,810,887.63 6,149,563.00 103,138,312.66
	- - - - - - - - 45,890,770.65		- - - - - - - 18,304,971.87		38,987,832.14 603,402.02 1,870,115.62 2,950,027.46 1,762,000.00 200,000.00 46,373,377.24 14,821,055.56 164,896,810.18
\$	57,043,158.97	\$	22,590,761.22	\$	190,424,860.79

### Okaloosa County District School Board Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2024

Total Fund Balances - Governmental Funds	\$	164,896,810.18
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		271,751,985.96
Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds.	(	(354,188,051.94)
The deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (OPEB) are applicable to future periods and, therefore, are not reported in the governmental funds.		
Deferred Outflows Related to Pensions \$ 56,061,321.00  Deferred Inflows Related to Pensions (14,964,694.00)  Deferred Inflows Related to OPEB (7,928,614.00)		33,168,013.00
Revenues earned but not received within the revenue availability period are reported as unavailable revenues in the governmental funds but are recorded as revenue in the government-wide statements.		4,280.57
Unamortized deficit net carrying amount of bond refunding is recognized in the fiscal year of the bond issue in the governmental funds but is amortized over the life of the bonds in the government-wide statements.		(8,128.88)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service fund are included in		

The accompanying notes to financial statements are an integral part of this statement.

governmental activities in the statement of net position.

**Net Position - Governmental Activities** 

18,041,616.66

\$ 133,666,525.55

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### Okaloosa County District School Board Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2024

	General Fund	Special Revenue - Federal Education Stabilization Fund	Capital Projects - Local Capital Improvement Fund
Revenues	•		
Intergovernmental: Federal Direct Federal Through State and Local	\$ 8,250,175.75 941,972.90	\$ - 3,476,373.87	\$ - -
State Local: Property Taxes	166,143,921.48 116,490,576.48	-	- 43,922,449.19
Local Sales Taxes Charges for Services - Food Service	110,490,570.46	- - -	43,922,449.19 - -
Miscellaneous Total Local Revenues	11,637,242.31 128,127,818.79		1,437,779.81 45,360,229.00
Total Revenues	303,463,888.92	3,476,373.87	45,360,229.00
Expenditures			
Current - Education:			
Instruction	211,218,290.43	2,540,353.65	=
Student Support Services	15,498,053.40	294,468.30	-
Instructional Media Services	2,033,786.01	-	-
Instruction and Curriculum Development Services	4,881,395.55	71,252.25	-
Instructional Staff Training Services	2,701,042.04	409,602.81	-
Instruction-Related Technology	413,307.22	=	=
Board General Administration	1,190,265.00	- 50 700 77	-
School Administration	552,577.90 23,196,750.45	50,728.77 4,000.00	-
Facilities Acquisition and Construction	2,371,778.86	4,000.00	18,058,569.03
Fiscal Services	2,505,071.45	_	-
Food Services	25,685.05	_	-
Central Services	4,184,357.35	1.215.43	-
Student Transportation Services	15,474,391.65	104,752.66	-
Operation of Plant	29,573,737.66	-	-
Maintenance of Plant	7,618,747.07	-	-
Administrative Technology Services	4,268,426.06	-	-
Community Services	1,647,050.28	=	=
Fixed Capital Outlay: Facilities Acquisition and Construction Other Capital Outlay	3,719,269.28 4,428,929.76	-	3,479,090.07 1,302,098.12
Debt Service:	, -,		,,
Principal Interest and Fiscal Charges	- -		391,124.71 9,209.57
Total Expenditures	337,502,912.47	3,476,373.87	23,240,091.50
Excess (Deficiency) of Revenues Over Expenditures	(34,039,023.55)	·	22,120,137.50
Other Financing Sources (Uses)			
Transfers In	16,776,105.75	-	=
Leases	3,401,236.65	-	-
Subscription-Based IT Arrangements	382,035.10	-	-
Loss Recoveries	454,464.77	-	-
Transfers Out	(62,385.00)		(15,520,925.90)
Total Other Financing Sources (Uses)	20,951,457.27	<u> </u>	(15,520,925.90)
Net Change in Fund Balances	(13,087,566.28)		6,599,211.60
Fund Balances, Beginning Adjustment to Beginning Fund Balances	85,212,813.54 -	-	- 21,976,608.80
Fund Balances, Beginning, as Restated	85,212,813.54	-	21,976,608.80
Fund Balances, Ending	\$ 72,125,247.26	\$ 0.00	\$ 28,575,820.40
· · · · · · · · · · · · · · · · · · ·	. , :==;=::120		

Capital Projects - Other Fund			Other Governmental Funds	Total Governmental Funds	
\$	-	\$	1,951,760.85	\$	10,201,936.60
•	-	•	28,883,457.43	•	33,301,804.20
	1,227,878.00		1,718,518.18		169,090,317.66
	-		-		160,413,025.67
	32,470,991.83		-		32,470,991.83
	- 4,520,862.01		4,127,119.98 15,887,462.51		4,127,119.98 33,483,346.64
	36,991,853.84	_	20,014,582.49		230,494,484.12
	38,219,731.84		52,568,318.95		443,088,542.58
	-		13,221,070.88		226,979,714.96
	-		792,579.52		16,585,101.22
	-		209.69		2,033,995.70
	-		2,335,270.10		7,287,917.90
	-		1,678,005.53		4,788,650.38 413,307.22
	-		-		1,190,265.00
	-		492,308.13		1,095,614.80
	-		-		23,200,750.45
	23,909,867.17		1,486,879.18		45,827,094.24
	-		- 14,605,253.26		2,505,071.45 14,630,938.31
	- -		6,385.90		4,191,958.68
	-		3,543.75		15,582,688.06
	-		-		29,573,737.66
	-		-		7,618,747.07
	-		-		4,268,426.06
	-		16,244,602.87		17,891,653.15
	46,556,359.08		799,833.65		54,554,552.08
	2,392,541.24		1,751,002.63		9,874,571.75
	-		16,866,000.00		17,257,124.71
	-	_	4,582,554.46		4,591,764.03
	72,858,767.49	_	74,865,499.55	_	511,943,644.88
-	(34,639,035.65)	_	(22,297,180.60)		(68,855,102.30)
	62,385.00		21,173,000.00		38,011,490.75
	-		-		3,401,236.65
	-		-		382,035.10
	- (22 400 878 00)		- (27 201 95)		454,464.77 (38,011,490.75)
	(22,400,878.00)		(27,301.85)	_	,
	(22,338,493.00)	_	21,145,698.15		4,237,736.52
	(56,977,528.65)	_	(1,151,482.45)		(64,617,365.78)
	102,868,299.30		41,433,063.12		229,514,175.96
-	102 969 200 20	_	(21,976,608.80)		220 514 175 06
	102,868,299.30	_	19,456,454.32	ф.	229,514,175.96
\$	45,890,770.65	\$	18,304,971.87	\$	164,896,810.18

# Okaloosa County District School Board Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2024

Net Change in Fund Balances - Governmental Funds	\$ (64,617,365.78)
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount of capital outlays in excess of depreciation/amortization expense in the current fiscal year.	46,419,107.14
The net effect of miscellaneous transactions involving capital assets (e.g., donations and disposals) decreases capital assets.	(288,244.88)
Debt additions provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which the debt repayments exceeded the debt additions in the current fiscal year.	21,271,499.50
Premiums on debt issues are amortized over the life of the debt in the statement of activities but are reported as revenues in the fund statements when debt is issued. This is the amount of amortization in the current fiscal year.	1,744,567.11
Revenues earned but not received within the revenue availability period are reported as unavailable revenues in the governmental funds but are recorded as revenue in the government-wide statements.	4,280.57
Unamortized deficit net carrying amount of bond refunding is amortized over the life of the bonds in the statement of activities but is recognized in the fund statements when the debt is issued. This is the amount of the current amortization.	1,625.79
In the statement of activities, the cost of compensated absences is measured by the amounts earned during the fiscal year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences paid in excess of the amount earned in the current fiscal year.	952,407.85
Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as an OPEB expense.	
Decrease in Total OPEB Liability \$ 6,484,173.00 Decrease in Deferred Outflows of Resources - OPEB (3,769.00) Increase in Deferred Inflows of Resources - OPEB (5,857,624.00)	622,780.00
Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.	
FRS Pension Contribution       \$ 17,491,049.00         HIS Pension Contribution       3,637,299.00         FRS Pension Expense       (27,225,055.00)         HIS Pension Expense       (26,342,259.00)	(32,438,966.00)
In the statement of activities, claims expenses include additional amounts for increases in long-term insurance claims liabilities. However, claims expenditures in the governmental funds are measured by the amount of financial resources used (essentially, the amount paid). This is the net amount by which the estimated insurance claims liability decreased during the current fiscal year.	798,000.00
Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net revenue of the internal service fund is reported in governmental activities.	 11,082,849.69
Change in Net Position - Governmental Activities	\$ (14,447,459.01)

### Okaloosa County District School Board Statement of Net Position – Proprietary Fund June 30, 2024

	Internal Service Fund	
ASSETS		
Current Assets: Cash and Cash Equivalents Accounts Receivable Deposits Receivable	\$ 24,039,575.67 670,999.89 681,000.00	
TOTAL ASSETS	25,391,575.56	
LIABILITIES		
Current Liabilities: Accounts Payable Unearned Revenue Estimated Health Insurance Claims Payable	139,406.91 4,215,551.99 2,995,000.00	
TOTAL LIABILITIES	7,349,958.90	
NET POSITION		
Unrestricted	\$ 18,041,616.66	

# Okaloosa County District School Board Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Fund For the Fiscal Year Ended June 30, 2024

	Internal Service Fund		
OPERATING REVENUES Premiums	\$	38,658,167.21	
OPERATING EXPENSES Insurance Claims Purchased Services Other		25,600,942.45 2,254,415.09 162,997.47	
Total Operating Expenses		28,018,355.01	
Operating Income		10,639,812.20	
NONOPERATING REVENUES Interest		443,037.49	
Change in Net Position Total Net Position - Beginning		11,082,849.69 6,958,766.97	
Total Net Position - Ending	\$	18,041,616.66	

### Okaloosa County District School Board Statement of Cash Flows – Proprietary Fund For the Fiscal Year Ended June 30, 2024

		nternal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Cash Received from Board Funds and Participants  Cash Payments to Suppliers for Goods and Services  Cash Payments for Insurance Claims	\$	38,413,184.86 (2,299,196.33) (25,503,942.45)
Net Cash Provided by Operating Activities		10,610,046.08
CASH FLOWS FROM INVESTING ACTIVITIES Interest Income		443,037.49
Net Increase in Cash and Cash Equivalents		11,053,083.57
Cash and Cash Equivalents, Beginning		12,986,492.10
Cash and Cash Equivalents, Ending	\$	24,039,575.67
Reconciliation of Operating Income to Net Cash Provided by Operating	Activ	vities:
Operating Income Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities: Changes in Assets and Liabilities:	\$	10,639,812.20
Accounts Receivable Accounts Payable Unearned Revenue Estimated Health Insurance Claims Payable		(166,824.02) 118,216.63 (78,158.73) 97,000.00
Total Adjustments		(29,766.12)
Net Cash Provided by Operating Activities	\$	10,610,046.08

### Okaloosa County District School Board Statement of Fiduciary Net Position – Fiduciary Funds June 30, 2024

	Custodial Funds		
ASSETS			
Accounts Receivable	\$	323,355.92	
LIABILITIES			
Accounts Payable Due to Other Funds		234,525.92 88,830.00	
TOTAL LIABILITIES		323,355.92	
NET POSITION	\$	0.00	

### Okaloosa County District School Board Statement of Changes in Fiduciary Net Position – Fiduciary Funds For the Fiscal Year Ended June 30, 2024

	Custodial Funds		
ADDITIONS			
Plan Members Contributions	\$	769,550.24	
DEDUCTIONS			
Plan Member Benefits		769,550.24	
Change in Net Position		-	
Net Position - Beginning			
Net Position - Ending		0.00	

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Okaloosa County School District's (District) governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation/amortization expense that is clearly identifiable to a function is allocated to the function, and the remaining depreciation/amortization expense is reported as unallocated.

### **B.** Reporting Entity

The Okaloosa County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Okaloosa County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on the application of these criteria, the following component units are included within the District's reporting entity:

Blended Component Unit. A blended component unit is, in substance, part of the District's operations, even though it is a legally separate entity. Thus, a blended component unit is appropriately presented as funds of the District. The Okaloosa County School Board Leasing Corporation (Leasing Corporation) was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in Note III.K.1. Due to the substantive economic relationship between the District and the Leasing Corporation, the financial activities of the Leasing Corporation

are included in the accompanying basic financial statements. Separate financial statements for the Leasing Corporation are not published.

<u>Discretely Presented Component Units</u>. The component units columns in the government-wide financial statements include the financial data of the District's other component units. A separate column is used to emphasize that they are legally separate from the District.

The Okaloosa Public Schools Foundation, Inc. (Foundation), is a separate not-for-profit corporation organized and operated as a direct-support organization to receive, hold, invest, and administer property and to make expenditures to and for the benefit of the District. Because of the nature and significance of its relationship with the District, the Foundation is considered a component unit.

The District's charter schools are separate not-for-profit corporations organized pursuant to Chapter 617, Florida Statutes, the Florida Not For Profit Corporation Act, and Section 1002.33, Florida Statutes. The District is the sponsor for each of the following charter schools and is responsible for monitoring and reviewing their progress toward meeting the goals established in the charters. The charter schools are considered to be component units of the District because the District is financially accountable for the charter schools as the District established the charter schools by approval of the charter, which is tantamount to the initial appointment of the charter schools, and there is the potential for the charter schools to impose specific financial burdens on the District. In addition, pursuant to the Florida Constitution, the charter schools are public schools and the District is responsible for the operation, control, and supervision of public schools within the District. The District entered into a charter with the following schools pursuant to Section 1002.33, Florida Statutes:

- The Okaloosa Academy, Inc. (Academy) was established to provide an alternative educational system for "at risk" students. The Academy is a separate not-for-profit entity with a separate board of directors.
- The Liza Jackson Preparatory School, Inc. (School) was established to provide a preparatory program of education for students. The School is a separate not-for-profit entity with a separate board of directors.
- The Destin High School, Inc. (School) was established to provide a new high school option for students in Destin. The School is a separate not-for-profit entity with a separate board of directors.

The financial data reported on the accompanying statements was derived from the Foundation's and charter schools' audited financial statements for the fiscal year ended June 30, 2024. The audit reports are filed in the District's administrative offices at 202A Highway 85N, Niceville, Florida 32578.

### C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service fund. Separate financial statements are provided for governmental funds, the proprietary fund, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements, except for interfund services provided and used.

## D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's funds, including the fiduciary funds and blended component unit. Separate statements for each fund category – governmental proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

- General Fund to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- <u>Special Revenue Federal Education Stabilization Fund</u> to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- <u>Capital Projects Local Capital Improvement Fund</u> to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, motor vehicle purchases, and debt service payments.
- <u>Capital Projects Other Fund</u> to account for various financial resources (e.g., certificates
  of participation and capital outlay sales tax) to be used for educational capital outlay needs,
  including new construction and renovation and remodeling projects.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Fund to account for the District's individual health self-insurance program.
- Custodial Funds to account for resources of the District's pre-tax flexible benefits plan.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, these balances are eliminated in the preparation of the government-wide financial statements. Further, certain activity occurs during the fiscal year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds are eliminated in the preparation of the government-wide financial statements.

### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 30 days of fiscal year end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred.

The Okaloosa Public Schools Foundation, Inc., is accounted for under the not-for-profit basis of accounting and uses the accrual basis of accounting. The charter schools are accounted for as governmental organizations and follow the same accounting model as the District's governmental activities.

# F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

# 1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME and amounts in the Florida Public Assets for Liquidity Management (FL PALM).

Cash deposits are held by banks qualified as public depositories under Florida law or through the Federally Insured Cash Account program, which complies with the provisions of Section 218.415(23), Florida Statutes, and is therefore exempt from Florida's public deposits program pursuant to Section 280.03(3)(f), Florida Statutes. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

#### 2. Investments

Investments consist of amounts placed in the SBA debt service accounts for investment of debt service moneys, amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, amounts placed in the FL PALM, and those held by a fiscal agent in connection with a certificates of participation financing agreement. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, and in FL PALM are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Types and amounts of investments held at fiscal year-end are described in a subsequent note.

### 3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. Although the costs of inventories are recorded as expenditures when used rather than purchased, a nonspendable fund balance is established at fiscal year end to indicate that inventories do not constitute available expendable resources even though inventories are a component of current assets.

# 4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation. District policy recognizes lease assets and subscription-based information technology arrangements (SBITAs) when the individual asset or obligation impacts the District's financial statements by \$100,000 or more annually.

Capital assets are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Description</u>	<b>Estimated Useful Lives</b>
Improvements Other Than Buildings	8 - 40 years
Buildings and Fixed Equipment	10 - 50 years
Furniture, Fixtures, and Equipment	3 - 15 years
Motor Vehicles	5 - 10 years
Right-to-Use Lease Assets	3 - 15 years
SBITAs	3 - 5 years
Computer Software	3 - 5 years

Current fiscal year information relative to changes in capital assets is described in a subsequent note.

### 5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

# 6. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current fiscal year are reported in a subsequent note.

### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has one item that qualifies for reporting in this category. The deferred outflows of resources related to pensions are discussed in subsequent notes.

In addition to liabilities, the statement of net position and the governmental funds balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

The District has four items that qualify for reporting in this category. The first two items, deferred inflows of resources related to pensions and OPEB are reported in the statement of net position and discussed in subsequent notes. The third item, deficit net carrying amount of debt refunding, is also reported in the statement of net position and results from the difference in the carrying value of refunded debt and its reacquisition price. The remaining item is reported in the governmental funds balance sheet as unavailable revenue related to State capital outlay funding and will be recognized as an inflow of resources in the period that the amounts become available.

# 8. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

# 9. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

# 10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2024.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has authorized the Chief Financial Officer to assign fund balance. The Board may also assign fund

balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

# G. Revenues and Expenditures/Expenses

# 1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

### 2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE students and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. Such amendments may impact funding allocations for subsequent fiscal years. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE students and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

A schedule of revenue from State sources for the current fiscal year is presented in a subsequent note.

# 3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Okaloosa County Property Appraiser, and property taxes are collected by the Okaloosa County Tax Collector.

The Board adopted the 2023 tax levy on September 11, 2023. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Okaloosa County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

### 4. Capital Outlay Surtax

In November 2020, the voters of Okaloosa County approved a one-half cent school capital outlay surtax on sales in the County for 10 years, effective January 1, 2021. The surtax proceeds will be used to pay for construction costs and safety and security improvements at certain school facilities and campuses, school buses and upgrades to technology, and service-related bond indebtedness in accordance with Section 212.055(6), Florida Statutes.

### 5. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

### 6. Compensated Absences

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in

the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

### H. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could differ from those estimates.

## II. ACCOUNTING CHANGES AND ERROR CORRECTIONS

# A. Changes within the Financial Reporting Entity

<u>Change from Nonmajor to Major Fund</u>. The Capital Projects – Local Capital Improvement Fund meets the quantitative requirements for reporting as a major fund in the current fiscal year whereas it did not meet those requirements in the previous fiscal year. The effect of this change to or within the financial reporting entity is shown in the table below.

Reporting Units Affected by

	Restatements of Beginning Balances Funds		
	Capital Projects - Local Capital Improvement		
Beginning Balances, as previously reported Change from nonmajor to major fund	\$ - 21,976,608.80	\$ 41,433,063.12 (21,976,608.80)	
Beginning Balances, as restated	\$ 21,976,608.80	\$ 19,456,454.32	

## B. Correction of Errors in Previously Issued Financial Statements

For the 2022-23 fiscal year, the internal service fund was not included in governmental activities. In addition, Destin High School, Inc. (School), a discretely presented component unit, determined that the School's beginning net investment in capital assets was incorrectly reported for the 2022-23 fiscal year. The effects of correcting those errors are shown in the table below.

	Reporting Units Afected by Restatements of Beginning Balances Government-Wide Governmental Component			
	Activities		Units	
Beginning Balances, as previously reported Error corrections	\$	141,155,127.59 6,958,766.97	\$	3,482,377.00 (32,153.00)
Beginning Balances, as restated	\$	148,113,894.56	\$	3,450,224.00

### III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

# A. Cash Deposits with Financial Institutions

<u>Custodial Credit Risk</u>. In the case of deposits, this is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

Cash balances from all funds are combined and invested to the extent available. Earnings are allocated monthly to each fund balance based on average daily balances.

### **B.** Investments

The District's investments at June 30, 2024, are reported as follows:

Investments	Maturities	Fair Value
SBA:		
Florida PRIME (1)	45 Day Average	\$ 37,764,847.93
Debt Service Accounts	6 Months	8,084.29
FL PALM (1)	38 Day Average	19,947,681.08
Money Market Fund (1) (2)	31 Day Average	31,686,923.25
Total Investments		\$ 89,407,536.55

- (1) These investments are reported as cash equivalents for financial statement reporting purposes.
- (2) This investment is held by a fiscal agent in connection with a certificates of participation financing agreement (see Note III.K.1.).

### **Fair Value Measurement**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The District's investments in SBA debt service accounts are valued using Level 1 inputs.

# **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Section 218.415(17), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they come due. The District's investment policy states that the highest priorities shall be given to the safety and liquidity of funds. The policy limits the types of authorized investments as a means of managing the exposure to fair value losses arising from increasing interest rates.

Florida PRIME, FL PALM, and the money market fund use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset

date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the board [State Board of Administration can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2024, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the Local Government Surplus Funds Trust Fund [Florida PRIME], or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits or savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District's investment policy does not further limit its investment choices. The District's investments in the SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to the financial statements of the State's Annual Comprehensive Financial Report.

The District's investment in Florida PRIME, FL PALM, and the money market fund are rated AAAm by Standard & Poor's.

# C. Changes in Capital Assets

Changes in capital assets are presented in the following table:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated/Amortized:				
Land	\$ 13,674,647.54	\$ 8,154,998.25	\$ -	\$ 21,829,645.79
Construction in Progress	51,726,521.49	50,003,340.66	41,389,020.80	60,340,841.35
Total Capital Assets Not Being Depreciated/Amortized	65,401,169.03	58,158,338.91	41,389,020.80	82,170,487.14
Capital Assets Being Depreciated/Amortized:				
Improvements Other Than Buildings	23,045,537.48	535,513.04	31,839.92	23,549,210.60
Buildings and Fixed Equipment	290,981,138.04	36,866,511.22	-	327,847,649.26
Furniture, Fixtures, and Equipment	16,579,832.05	4,310,983.99	80,617.00	20,810,199.04
Motor Vehicles	22,276,299.96	1,875,280.84	1,533,290.74	22,618,290.06
Right-to-Use Lease Assets	21,311,306.19	3,401,236.65	1,049,858.41	23,662,684.43
Subscription-Based Information				
Technology Arrangements	2,652,577.76	382,035.10	-	3,034,612.86
Computer Software	743,706.29		167,534.48	576,171.81
Total Capital Assets Being Depreciated/Amortized	377,590,397.77	47,371,560.84	2,863,140.55	422,098,818.06
Less Accumulated Depreciation/Amortization for:				
Improvements Other Than Buildings	15,664,156.81	730,369.66	31,839.92	16,362,686.55
Buildings and Fixed Equipment	161,632,650.94	6,214,721.92	· <u>-</u>	167,847,372.86
Furniture, Fixtures, and Equipment	10,734,893.69	1,489,094.58	80,617.00	12,143,371.27
Motor Vehicles	14,019,230.27	1,524,498.33	1,533,290.74	14,010,437.86
Right-to-Use Lease Assets	14,118,864.99	7,195,916.24	1,049,858.41	20,264,922.82
Subscription-Based Information				
Technology Arrangements	607,143.06	809,156.76	-	1,416,299.82
Computer Software	593,503.34	46,259.20	167,534.48	472,228.06
Total Accumulated Depreciation/Amortization	217,370,443.10	18,010,016.69	2,863,140.55	232,517,319.24
Total Capital Assets Being Depreciated/Amortized, Net	160,219,954.67	29,361,544.15		189,581,498.82
Governmental Activities Capital Assets, Net	\$ 225,621,123.70	\$ 87,519,883.06	\$ 41,389,020.80	\$ 271,751,985.96

Depreciation and amortization expense was charged to functions as follows:

Function	 Amount
GOVERNMENTAL ACTIVITIES	
Instruction	\$ 7,023,396.78
Student Transportation Services	178,316.09
Maintenance of Plant	32,658.44
Unallocated	 10,775,645.38
Total Depreciation/Amortization Expense – Governmental Activities	\$ 18,010,016.69

# D. Retirement Plans

# 1. FRS - Defined Benefit Pension Plans

# **General Information about the FRS**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members

effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$53,567,314 for the fiscal year ended June 30, 2024.

# **FRS Pension Plan**

<u>Plan Description</u>. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- Regular Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Members who hold specified elective offices in local government.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The

net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

<u>Benefits Provided</u>. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	Percent Value
Regular Members Initially Enrolled Before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Members Initially Enrolled On or After July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

<u>Contributions</u>. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2023-24 fiscal year were as follows:

	Percent of Gross Sala	
<u>Class</u>	<b>Employee</b>	Employer (1)
FRS, Regular	3.00	13.57
FRS, Elected County Officers	3.00	58.68
DROP – Applicable to Members from All of the Above Classes	0.00	21.13
FRS, Reemployed Retiree	(2)	(2)

- (1) Employer rates include 2 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.
- (2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$17,491,049 for the fiscal year ended June 30, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2024, the District reported a liability of \$133,871,436 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The District's proportionate share of the net pension liability was based on the District's 2022-23 fiscal year contributions relative to the total 2022-23 fiscal year contributions of all participating members. At June 30, 2023, the District's proportionate share was 0.335965041 percent, which was a decrease of 0.018394075 from its proportionate share of 0.354359116 percent measured as of June 30, 2022.

For the fiscal year ended June 30, 2024, the District recognized Plan pension expense of \$27,225,055. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources			
Differences Between Expected and				
Actual Experience	\$	12,569,372	\$	-
Change of Assumptions		8,726,851		-
Net Difference Between Projected and Actual				
Earnings on FRS Pension Plan Investments		5,590,833		-
Changes in Proportion and Differences Between				
District FRS Contributions and Proportionate				
Share of Contributions		4,635,402		6,209,149
District FRS Contributions Subsequent to				
the Measurement Date		17,491,049		-
Total	\$	49,013,507	\$	6,209,149

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$17,491,049, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Other amounts

reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount	
2025	\$	3,428,079
2026		(1,400,342)
2027		21,988,201
2028		995,100
2029		302,271
Total	\$	25,313,309

<u>Actuarial Assumptions</u>. The total pension liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary Increases 3.25 percent, average, including inflation
Investment Rate of Return 6.70 percent, net of pension plan investment

expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic <u>Return</u>	Compound Annual (Geometric) Return	Standard <u>Deviation</u>
Cash	1.0%	2.9%	2.9%	1.1%
Fixed Income	19.8%	4.5%	4.4%	3.4%
Global Equity	54.0%	8.7%	7.1%	18.1%
Real Estate	10.3%	7.6%	6.6%	14.8%
Private Equity	11.1%	11.9%	8.8%	26.3%
Strategic Investments	3.8%	6.3%	6.1%	7.7%
Total	100%	- -		
Assumed inflation - Mean		-	2.4%	1.4%

(1) As outlined in the Plan's investment policy.

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2023 valuation has not changed from the prior year 6.7 percent.

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.7 percent) or 1 percentage point higher (7.7 percent) than the current rate:

	1%	Current	1%
	Decrease (5.7%)	Discount Rate (6.7%)	Increase (7.7%)
District's Proportionate Share of			
the Net Pension Liability	\$ 228,679,672	\$ 133,871,436	\$ 54,553,002

<u>Pension Plan Fiduciary Net Position</u>. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

# **HIS Pension Plan**

<u>Plan Description</u>. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u>. For the fiscal year ended June 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

<u>Contributions</u>. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2024, the contribution rate was 2 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$3,637,299 for the fiscal year ended June 30, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2024, the District reported a net pension liability of \$71,922,974 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022, and update procedures were used to determine the net pension liability as of June 30, 2023. The District's proportionate share of the net pension liability was based on the District's 2022-23 fiscal year contributions relative to the total 2022-23 fiscal year contributions of all participating members. At June 30, 2023, the District's proportionate share was 0.452877419 percent, which was a decrease of 0.009985562 from its proportionate share of 0.462862981 percent measured as of June 30, 2022.

For the fiscal year ended June 30, 2024, the District recognized the HIS Plan pension expense of \$26,342,259. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	 rred Outflows Resources	_	erred Inflows Resources
Differences Between Expected and			
Actual Experience	\$ 1,052,902	\$	168,815
Change of Assumptions	1,890,833		6,232,368
Net Difference Between Projected and Actual			
Earnings on HIS Pension Plan Investments	37,142		-
Changes in Proportion and Differences Between			
District HIS Contributions and Proportionate			
Share of Contributions	429,638		2,354,362
District HIS Contributions Subsequent to			
the Measurement Date	 3,637,299	_	
Total	\$ 7,047,814	\$	8,755,545

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$3,637,299, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount	
2025	\$	(1,250,118)
2026		(781,047)
2027		(945,361)
2028		(1,429,464)
2029		(836,467)
Thereafter		(102,573)
Total	\$	(5,345,030)

<u>Actuarial Assumptions</u>. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary Increases 3.25 percent, average, including inflation

Municipal Bond Rate 3.65 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 3.65 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.54 percent to 3.65 percent.

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.65 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.65 percent) or 1 percentage point higher (4.65 percent) than the current rate:

	1% Decrease (2.65%)	Current Discount Rate (3.65%)	1% Increase (4.65%)
District's Proportionate Share of the Net Pension Liability	\$ 82,052,889	\$ 71,922,974	\$ 63,525,956

<u>Pension Plan Fiduciary Net Position</u>. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

### 2. FRS - Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2023-24 fiscal year were as follows:

	Percent of	
	Gross	
Class	<b>Compensation</b>	
FRS, Regular	11.30	
FRS, Elected County Officers	16.34	

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2024, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a

lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$3,996,527.64 for the fiscal year ended June 30, 2024.

# E. Other Postemployment Benefit Obligations

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former employees who retire from the District, and eligible dependents, are eligible to participate in the District's health and hospitalization plan for medical, dental, and vision, and life insurance coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. Dependents are not eligible to participate in life insurance coverage. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report and is not included in the report of a public employee retirement system or other entity. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>Benefits Provided</u>. Health, dental, vision and life benefits are available to retirees and their eligible dependents. Retirees are eligible for up to \$25,000 life insurance benefit until age 70 with a required contribution of \$0.75 per \$1,000. The benefit reduces to a maximum of \$10,000 at age 70 with a required contribution of \$1.021 per \$1,000 of the life benefit. Since retirees pay the full premium for dental and vision benefits, there is no liability associated with either benefit. Medicare eligible retirees must choose one of the healthcare plans below, if desired, and will pay the full premium. A summary of the key healthcare plan design features and premiums for each plan is provided in the table below:

Plan Type	В	ompatible Base Plan I-Network	Co	ompatible o-Pay Plan o-Network	Bu	ompatible y-Up Plan -Network_
Deductible - Individual Coinsurance Out of Pocket Maximum (2X Family)		1,250.00 80% 5,000.00	\$ \$	2,000.00 80% 5,000.00	\$ \$	1,500.00 100% 1,500.00
Retiree + Spouse Monthly Premium	\$	1,031.38 1,795.19	\$ \$	1,001.25 1,742.74	\$ \$	1,194.98 1,992.88

<u>Employees Covered by Benefit Terms</u>. The following table provides a summary of the number of participants in the plan as of the most recent valuation date of June 30, 2024:

Retirees and Beneficiaries	1,609
Active Employees	3,546
Total	5,155

<u>Total OPEB Liability</u>. The District's total OPEB liability of \$19,248,616 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2024.

<u>Actuarial Assumptions and Other Inputs</u>. The total OPEB liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	June 30, 2024
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age
Salary Increases	3.5 percent
Discount Rate	3.93 percent
Healthcare Cost Trend Rates	Select trends starting at 7.75 percent reduced by 0.3 percent each fiscal year until reaching the ultimate rate

The discount rate was based on the Bond Buyer 20-Bond GO Municipal Bond Index.

Mortality rates were based on the Pub-2010 headcount weighted base mortality table, projected generationally using Scale MP-2021, applied on a gender-specific and job class basis (teacher, safety, or general, as applicable). Other demographic assumptions employed in the actuarial valuation, including the assumed rates of future termination and retirement, were the same as those employed in the July 1, 2023, actuarial valuation of the FRS Defined Benefit Pension Plan. These demographic assumptions were developed by FRS from an actuarial experience study, and therefore are appropriate for use in the OPEB Plan actuarial valuation.

of 4 percent

### Changes in the Total OPEB Liability.

	 Amount
Balance at June 30, 2023	\$ 25,732,789
Changes for the year:	
Service Cost	1,755,665
Interest	1,002,024
Differences Between Expected and Actual Experience	(6,858,621)
Changes of Assumptions or Other Inputs	(2,311,754)
Benefit Payments	 (71,487)
Net Changes	 (6,484,173)
Balance at June 30, 2024	\$ 19,248,616

Changes of assumptions were based on the following:

- The retirement and termination rates were updated to the FRS as of June 30, 2023.
- The discount rate was updated from 3.65 percent to 3.93 percent.
- The healthcare cost trend rate was updated from 6.75 percent to 7.75 percent.

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>. The following table presents the District's total OPEB liability calculated using a discount rate of 3.93 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	1%	Current	1%
	Decrease (2.93%)	Discount Rate (3.93%)	Increase (4.93%)
Total OPEB Liability	\$ 21,835,000	\$ 19,248,616	\$ 17,114,000

<u>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates</u>. The following table presents the District's total OPEB liability calculated using the healthcare cost trend rate of 7.75 percent decreasing each year by 0.3 percent until the ultimate rate of 4 percent, as well as what the OPEB liability would be if it was 1 percentage point higher (8.75 percent decreasing to 5 percent) or 1 percentage point lower (6.75 percent decreasing to 3 percent):

	1% Decrease	Rates	1% Increase
Total OPEB Liability	\$ 18,015,000	\$ 19,248,616	\$ 20,703,000

<u>OPEB Expense and Deferred Inflows of Resources Related to OPEB</u>. The District's annual OPEB expense was a negative \$551,292 for the fiscal year ended June 30, 2024, due to the aggregate impact of experience changes and per capita medical and life insurance claims being less than expected versus the expected premiums, plus less than expected costs for admin and stop loss fees. At June 30, 2024, the District reported deferred inflows of resources related to OPEB from the following sources:

Description	erred Inflows Resources
Differences Between Expected and Actual Experience	\$ (5,771,213)
Changes of Assumptions or Other Inputs	(2,157,401)
Total	\$ (7,928,614)

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30	Amount	
2025	\$ (1,779,244)	
2026	(1,525,500)	
2027	(1,515,502)	
2028	(1,515,502)	
2029	(1,515,502)	
Thereafter	(77,364)	
Total	\$ (7,928,614)	

# F. Construction and Other Significant Commitments

<u>Construction Contracts</u>. The following is a schedule of encumbrances related to major construction contract commitments at June 30, 2024:

Project	Contract Amount	Completed to Date	Balance Committed
Capital Projects - Other Capital Projects Fund:			
Districtwide New Construction	\$103,948,605.00	\$ 92,798,840.38	\$11,149,764.62
Districtwide Roof Replacement	9,374,819.00	6,341,000.87	3,033,818.13
New Crestview K-8 School, Destin Elementary and Baker Classroom	5,750,000.00	4,142,307.39	1,607,692.61
Central Administration Complex Renovation	3,981,344.50	3,221,728.45	759,616.05
Longwood Classroom Renovation	2,990,220.00	2,128,523.36	861,696.64
Richbourg Building Renovation	2,108,946.00	1,832,251.85	276,694.15
Bluewater and Walker Roof Replacement	1,576,585.00	1,165,390.68	411,194.32
Districtwide Security Upgrades	450,000.00	56,325.50	393,674.50
Meigs and Destin Middle Building Renovation	350,000.00	43,200.84	306,799.16
Districtwide Fine and Performing Arts Facility Improvements	240,000.00	3,952.63	236,047.37
Capital Projects - Local Capital Improvement:			
Choctawhatchee and Lewis Front Entry Upgrades	3,970,321.56	2,637,806.58	1,332,514.98
Central Administration Complex Renovation	3,844,218.50	1,953,053.50	1,891,165.00
Plew, Kenwood, and Florosa Roof Replacement	2,196,749.15	236,161.92	1,960,587.23
Districtwide Parking and Paving Upgrades	2,016,468.00	372,991.67	1,643,476.33
Districtwide High School Auditorium Upgrades	1,200,000.00	249,054.56	950,945.44
Fort Walton Beach, Crestview, and Lewis Stadium Renovation	300,000.00	82,790.71	217,209.29
Total Major Governmental Funds	144,298,276.71	117,265,380.89	27,032,895.82
Nonmajor Governmental Funds:			
Plew and Kenwood Roof Replacement	1,509,802.85	1,016,602.36	493,200.49
Total	\$145,808,079.56	\$118,281,983.25	\$27,526,096.31

**Encumbrances**. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current fiscal year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances not related to construction contracts at June 30, 2024:

	Major Funds			
	Capital			
	Projects -	Capital	Nonmajor	Total
	Local Capital	Projects -	Governmental	Governmental
General	Improvement	Other	Funds	Funds
\$ 2,583,832.16	\$ 4,098,370.56	\$ 5,462,276.80	\$ 434,483.13	\$12,578,962.65

# **G. Risk Management Programs**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Coverage of these risks is provided for in a variety of different ways. For most general liability claims, the District relies upon the sovereign immunity limits of Section 768.28, Florida Statutes, which limits the District's liability to \$200,000 for each claimant and \$300,000 in any one occurrence; however, the District did purchase a commercial general liability policy for certain events. The District is, to some extent, also self-insured for property losses, workers' compensation, automobile liability, crime, and errors and omissions. To limit its exposure to property losses, the District purchased excess property and boiler and machinery insurance with varying deductibles, sublimits, and policy maximums through the Florida School Boards Insurance Trust (FSBIT). FSBIT is a self-insurance fund for Florida school boards established under the authority set forth in Section 1001.42, Florida Statutes. Likewise, the District limited its exposure for workers' compensation, automobile liability, crime, and errors and omissions by purchasing commercial insurance policies which covers losses exceeding specified limits up to certain policy maximums. A liability in the amount of \$1,762,000 was recorded as a long-term liability in the government-wide statements to cover related estimated insurance claims payable at June 30, 2024.

Employee health and hospitalization coverage was provided through purchased commercial insurance through December 31, 2022. Beginning January 1, 2023, the District provided self-insured employee health and hospitalization coverage. The District entered into an agreement with a stop loss insurance company to provide specific excess coverage of claim amounts above \$300,000 on an individual claim basis and aggregate excess coverage of \$1 million. Aggregate excess coverage is paid out when total claims annually, minus specific excess coverage, exceed 100 percent of the overall variable claim cost. The District has contracted with an insurance administrator to administer these self-insurance programs, including the processing, investigating, and payment of claims. A liability in the amount of \$2,995,000 was recorded in the proprietary fund and government-wide statements to cover estimated incurred, but not reported, health insurance claims payable at June 30, 2024.

Dental and life insurance coverage are provided through commercial insurance.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance programs:

Program/Fiscal Year	Beginning of Fiscal Year Liability	Current Fiscal Year Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year End
Property, Liability, and Workers' Compensation:				
2022-23	\$ 2,914,000.00	\$ 401,714.90	\$ (755,714.90)	\$ 2,560,000.00
2023-24	2,560,000.00	811,601.44	(1,609,601.44)	1,762,000.00
Employee Health:				
2022-23	-	13,146,654.28	(10,248,654.28)	2,898,000.00
2023-24	2,898,000.00	25,600,942.45	(25,503,942.45)	2,995,000.00

# H. Lease Payable

The District has entered into lease agreements to obtain the right to use certain computer equipment.

The class and amount of the lease assets are as follows:

	Asset Balance
Computer Equipment	\$ 3,397,761.61

Future minimum lease payments and the present value of the minimum lease payments as of June 30 are as follows:

Fiscal Year Ending June 30	Total	Principal	 Interest
2025	\$ 3,467,200.20	\$ 3,423,442.08	\$ 43,758.12

The implicit interest rate is 1.3 percent.

# I. Subscription-Based Information Technology Arrangement Liability

The District has a SBITA for the right to use the Focus student information system totaling \$766,274.26. The subscription term ends in the 2025-26 fiscal year. The District discounted the future minimum payments using its incremental borrowing rate at inception of 2.52 percent.

The District also has a SBITA for the right to use the Focus enterprise resource program totaling \$597,348.76. The subscription term ends in the 2025-26 fiscal year. The District discounted the future minimum payments using its incremental borrowing rate at inception of 3.31 percent.

The District has a SBITA for the right to use the digital Read 180 program totaling \$254,690.02. The subscription term ends in the 2025-26 fiscal year. The District discounted the future minimum payments using its incremental borrowing rate at inception of 4.37 percent.

Future minimum payments under the SBITA and the present value of the minimum payments as of June 30, are as follows:

Fiscal Year Ending June 30	Total		Principal		Interest	
2025	\$	530,963.89	\$	498,411.70	\$	32,552.19
2026		531,007.34		514,499.34		16,508.00
Total	\$	1,061,971.23	\$	1,012,911.04	\$	49,060.19

# J. Installment-Purchase Payable

In the 2020-21 fiscal year, the District acquired and financed iPads for students in the amount of \$1,575,267.42. Future minimum installment-purchase payments and the present value of the minimum installment-purchase payments as of June 30 are as follows:

Fiscal Year Ending June 30	Total	Principal	Interest
2025	\$ 400,103.39	\$ 399,740.48	\$ 362.91

The implicit interest rate is 2.2 percent.

# K. Long-Term Liabilities

# 1. Certificates of Participation

The District entered into a financing arrangement on November 1, 2003, which was characterized as a master lease-purchase agreement, with the Okaloosa County School Board Leasing Corporation (Leasing Corporation) whereby the District secured financing of various educational facilities.

On February 16, 2022, the District entered into a financing arrangement under and pursuant to the master lease-purchase agreement, whereby the District secured financing of various educational facilities in the total amount of \$113,295,000. The financing was accomplished through the issuance of Certificates of Participation, Series 2022A, to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement, the District has given a ground lease on certain District property to the Leasing Corporation. The ground lease associated with the Certificate of Participation, Series 2022A, has been paid in full or provision for its payment has been made, or October 1, 2030. The properties covered by the ground lease are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the ground lease for the benefit of the securers of the certificates for a period of time specified by the arrangements which may be up through the last day of the ground lease.

The District properties included in the ground lease include properties at Crestview High School, Laurel Hill School, Elliott Point Elementary School, Silver Sands School, Plew Elementary School, Ruckel Middle School, Bob Sikes Elementary School, Edwins Elementary School, Shalimar Elementary School, Wright Elementary School, Pryor Middle School, Baker School, Niceville High School, Choctawhatchee High School, and Fort Walton Beach High School.

The lease payments are payable by the District semiannually, on October 1 and April 1, at an interest rate of 5 percent. The following is a schedule by years of future minimum lease payments under the lease agreement together with the present value of minimum lease payments as of June 30:

Fiscal Year Ending June 30	Total	Principal	Interest
2025	\$ 21,169,125.00	\$ 17,575,000.00	\$ 3,594,125.00
2026	12,168,625.00	9,245,000.00	2,923,625.00
2027	12,169,500.00	9,720,000.00	2,449,500.00
2028	12,171,000.00	10,220,000.00	1,951,000.00
2029	12,167,000.00	10,740,000.00	1,427,000.00
2030-2031	24,343,000.00	23,170,000.00	1,173,000.00
Total Minimum Lease Payments	94,188,250.00	80,670,000.00	13,518,250.00
Plus: Unamortized Premium	12,211,969.73	12,211,969.73	
<b>Total Certificates of Participation</b>	\$ 106,400,219.73	\$ 92,881,969.73	\$ 13,518,250.00

# 2. Bonds Payable

Bonds payable at June 30, 2024, are as follows:

Bond Type	Amount Outstanding		Interest Rates (Percent)	Annual Maturity To
State School Bonds: Series 2017A, Refunding Series 2020A, Refunding District Revenue Bonds:	\$	283,000 54,000	3 - 5 5	2028 2030
Series 2011		1,980,000	4.75 - 5.5	2040
Total Bonds Payable	\$	2,317,000		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

### **State School Bonds**

These bonds are issued by the SBE on behalf of the District. The bonds mature serially and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

### **District Revenue Bonds**

The District authorized the issuance of the Refunding and Revenue Bond, Series 2011, to provide funds to pay the costs of certain capital improvements and to refund the outstanding Refunding Revenue Bonds, Series 1994. These bonds are authorized by Chapters 63-587 and 78-569, Laws of Florida, Special Acts of 1978, and are secured by sales tax revenues distributed to the District pursuant to Section 212.20(6)(d)6.a., Florida Statutes. As required by the bond resolution, the District has established the sinking fund and has accumulated and maintained adequate resources in the sinking fund.

The District has pledged a combined total of \$3,010,062.50 of sales tax revenues in connection with the 2011 District Revenue Bonds. During the 2023-24 fiscal year, the District recognized

sales tax revenues totaling \$190,750 and expended \$189,572 (99.4 percent) of these revenues for debt service directly collateralized by these revenues. The pledged sales tax revenues are committed until final maturity of the debt on July 1, 2040. Approximately 98.6 percent of this revenue stream has been pledged in connection with debt service on the revenue bonds.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2024, are as follows:

Fiscal Year Ending June 30	Total		ding June 30 Total			Principal		Principal		Interest	
State School Bonds:											
2025	\$	86,270.00	\$	71,000.00	\$	15,270.00					
2026		87,720.00		76,000.00		11,720.00					
2027		89,920.00		82,000.00		7,920.00					
2028		91,820.00		88,000.00		3,820.00					
2029		11,000.00		10,000.00		1,000.00					
2030		10,500.00		10,000.00		500.00					
Total State School Bonds		377,230.00		337,000.00		40,230.00					
District Revenue Bonds:											
2025		190,125.00		85,000.00		105,125.00					
2026		186,087.50		85,000.00		101,087.50					
2027		187,050.00		90,000.00		97,050.00					
2028		187,550.00		95,000.00		92,550.00					
2029		187,800.00		100,000.00		87,800.00					
2030-2034		941,975.00		585,000.00		356,975.00					
2035-2039		939,575.00		760,000.00		179,575.00					
2040		189,900.00		180,000.00		9,900.00					
Total District Revenue Bonds	3	3,010,062.50		1,980,000.00		1,030,062.50					
Total	\$ 3	3,387,292.50	\$	2,317,000.00	\$	1,070,292.50					

# 3. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
GOVERNMENTAL ACTIVITIES					
Certificates of Participation Payable	\$ 97,390,000.00	\$ -	\$ 16,720,000.00	\$ 80,670,000.00	\$17,575,000.00
Unamortized Premium	13,956,536.84	-	1,744,567.11	12,211,969.73	1,744,567.11
Total Certificates of Participation	111,346,536.84		18,464,567.11	92,881,969.73	19,319,567.11
Bonds Payable	2,463,000.00	_	146,000.00	2,317,000.00	156,000.00
Estimated Insurance Claims Payable	2,560,000.00	811,601.44	1,609,601.44	1,762,000.00	328,000.00
Compensated Absences Payable	28,300,370.46	2,080,701.19	3,033,109.04	27,347,962.61	2,673,707.00
Net Pension Liability	180,874,651.00	97,749,667.00	72,829,908.00	205,794,410.00	-
Lease Payable	7,322,810.05	3,401,236.65	7,300,604.62	3,423,442.08	3,423,442.08
Subscription-Based IT Arrangements	1,127,917.86	382,035.10	497,041.92	1,012,911.04	498,411.70
Installment Purchase Payable	790,865.19	-	391,124.71	399,740.48	399,740.48
Other Postemployment Benefits Payable	25,732,789.00	2,757,689.00	9,241,862.00	19,248,616.00	
Total Governmental Activities	\$360,518,940.40	\$107,182,930.38	\$113,513,818.84	\$354,188,051.94	\$26,798,868.37

For governmental activities, estimated insurance claims payable, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

# L. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- Restricted Fund Balance. Restricted fund balance is the portion of fund balance on which
  constraints have been placed by creditors, grantors, contributors, laws or regulations of other
  governments, constitutional provisions, or enabling legislation. Restricted fund balance
  places the most binding level of constraint on the use of fund balance.
- Assigned Fund Balance. The assigned fund balance is the portion of fund balance that is
  intended to be used for specific purposes but is neither restricted nor committed. Assigned
  amounts include those that have been set aside for a specific purpose by an authorized
  government body or official, but the constraint imposed does not satisfy the criteria to be
  classified as restricted or committed. The District also classifies amounts as assigned that
  are constrained to be used for specific purposes based on actions of the Board and not
  included in other categories.
- <u>Unassigned Fund Balance</u>. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes. The District has a contingency reserve of \$1,511,792 established informally through the budget process that is included in the unassigned fund balance. The contingency reserve is intended to help sustain the financial stability of the District during times of emergency spending such as disaster recovery and revenue shortfalls that could potentially occur after the current fiscal year's budget adoption.

# M. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

	Inter	rfund			
Funds	Receivables	Payables			
Major:					
General	\$ 3,403,736.17	\$ -			
Special Revenue:					
Federal Education Stabilization	-	462,456.05			
Capital Projects:					
Other	-	246,956.20			
Nonmajor Governmental	-	2,605,493.92			
Fiduciary		88,830.00			
Total	\$ 3,403,736.17	\$ 3,403,736.17			

General Fund receivables represent temporary loans to other funds to cover disbursements and will be repaid within 1 year without interest.

# N. Revenues

# 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2023-24 fiscal year:

Source	Amount
Florida Education Finance Program	\$ 115,035,250.00
Categorical Educational Programs:	
Class Size Reduction	30,257,834.00
Transportation	7,868,142.00
School Recognition	2,764,267.00
Voluntary Prekindergarten	499,217.48
Triumph Grants	4,897,710.63
Workforce Development Program	2,750,275.00
Charter School Capital Outlay	1,227,878.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	1,206,553.89
Gross Receipts Tax (Public Education Capital Outlay)	232,911.26
Sales Tax Distribution (Section 212.20(6)(d)6.a., F.S.) (Debt Service)	190,750.00
Full Service School Program	120,000.00
Food Service Supplement	105,940.00
Department of Juvenile Justice Supplemental	101,098.00
Mobile Home License Tax	49,521.75
Miscellaneous	1,782,968.65
Total	\$ 169,090,317.66

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

# 2. Property Taxes

The following is a summary of millages and taxes levied on the 2023 tax roll for the 2023-24 fiscal year:

Millages	Taxes Levied
3.229	\$ 98,237,829.52
0.748	22,754,114.14
1.500	45,638,173.62
5.477	\$ 166,630,117.28
	3.229 0.748 1.500

### O. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

	Interfund						
Funds	Transfers In	Transfers Out					
Major:							
General	\$ 16,776,105.75	\$ 62,385.00					
Capital Projects:							
Local Capital Improvement	-	15,520,925.90					
Other	62,385.00	22,400,878.00					
Nonmajor Governmental	21,173,000.00	27,301.85					
Total	\$ 38,011,490.75	\$ 38,011,490.75					

Transfers to the General Fund from the Capital Projects – Local Capital Improvement Fund were for purchasing enterprise resource software, maintenance and repair of school facilities, the lease of computers for instructional purposes, and bus drivers' salaries. Transfers to the General Fund from the Capital Projects – Other Fund were to fund charter school capital outlays. Transfers to the General Fund from Nonmajor Governmental Funds were for a charter school safety grant. Transfers to the Capital Projects – Other Fund from the General Fund were for a sign at Bluewater Elementary School, a scoreboard at Choctawhatchee High School, and a scoreboard at Niceville High School from donations received. Transfers to the Nonmajor Governmental Funds from the Capital Projects – Other Fund were for payment of debt.

### IV. LITIGATION

The District is involved in several pending and threatened legal actions. In the opinion of the District management, after consulting with legal counsel, the range of potential loss from all such claims and actions, over any amounts covered by insurance, should not materially affect the financial condition of the District.

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# OTHER REQUIRED SUPPLEMENTARY INFORMATION

# Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2024

	General Fund					
	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)		
Revenues						
Intergovernmental:						
Federal Direct	\$ 3,398,000.00	\$ 7,250,175.75	\$ 8,250,175.75	\$ 1,000,000.00		
Federal Through State and Local	650,000.00	941,972.90	941,972.90	-		
State	179,085,468.37	166,143,921.48	166,143,921.48	-		
Local:						
Property Taxes	116,129,389.00	116,490,576.48	116,490,576.48	-		
Miscellaneous	4,513,984.12	10,637,242.31	11,637,242.31	1,000,000.00		
Total Local Revenues	120,643,373.12	127,127,818.79	128,127,818.79	1,000,000.00		
Total Revenues	303,776,841.49	301,463,888.92	303,463,888.92	2,000,000.00		
Expenditures						
Current - Education:						
Instruction	240,502,860.88	227,518,867.65	211,218,290.43	16,300,577.22		
Student Support Services	15,858,446.80	16,184,192.87	15,498,053.40	686,139.47		
Instructional Media Services	2,191,820.46	2,216,841.79	2,033,786.01	183,055.78		
Instruction and Curriculum Development Services	5,207,013.64	5,160,008.02	4,881,395.55	278,612.47		
Instructional Staff Training Services	3,701,218.31	2,788,518.02	2,701,042.04	87,475.98		
Instruction-Related Technology	723,747.83	534,344.08	413,307.22	121,036.86		
Board General Administration	1,423,939.39	1,920,886.73 575,700.50	1,190,265.00	730,621.73		
School Administration	464,402.22 22,608,024.53	24,823,074.59	552,577.90 23,196,750.45	23,122.60 1,626,324.14		
Facilities Acquisition and Construction	2,370,283.69	3,364,317.68	2,371,778.86	992,538.82		
Fiscal Services	2,364,091.29	2,637,979.97	2,505,071.45	132,908.52		
Food Services	2,004,001.20	25,685.05	25,685.05	-		
Central Services	7,281,703.13	9,179,085.36	4,184,357.35	4,994,728.01		
Student Transportation Services	17,299,051.17	16,675,841.29	15,474,391.65	1,201,449.64		
Operation of Plant	31,316,717.13	36,050,630.30	29,573,737.66	6,476,892.64		
Maintenance of Plant	8,470,387.99	8,823,887.32	7,618,747.07	1,205,140.25		
Administrative Technology Services	3,994,373.95	4,984,571.61	4,268,426.06	716,145.55		
Community Services	3,217,102.25	3,738,244.90	1,647,050.28	2,091,194.62		
Fixed Capital Outlay:						
Facilities Acquisition and Construction Other Capital Outlay	-	3,719,269.28	3,719,269.28	-		
,	200,005,404,00	4,428,929.76	4,428,929.76			
Total Expenditures	368,995,184.66	375,350,876.77	337,502,912.47	37,847,964.30		
Deficiency of Revenues Over Expenditures	(65,218,343.17)	(73,886,987.85)	(34,039,023.55)	39,847,964.30		
Other Financing Sources (Uses)						
Transfers In	15,668,144.00	16,776,105.75	16,776,105.75	-		
Leases	-	3,401,236.65	3,401,236.65	-		
Subscription-Based IT Arrangements	<u>-</u>	382,035.10	382,035.10	-		
Loss Recoveries	7,527.67	454,464.77	454,464.77	-		
Transfers Out		(62,385.00)	(62,385.00)			
Total Other Financing Sources	15,675,671.67	20,951,457.27	20,951,457.27			
Net Change in Fund Balances	(49,542,671.50)	(52,935,530.58)	(13,087,566.28)	39,847,964.30		
Fund Balances, Beginning	85,212,813.54	85,212,813.54	85,212,813.54			
Fund Balances, Ending	\$ 35,670,142.04	\$ 32,277,282.96	\$ 72,125,247.26	\$ 39,847,964.30		

Special Revenue .	Federal Education	Stabilization Fund

Original Budget	Final Budget		Actual	Variance with Final Budget - Positive (Negative)			
 			710000	(110guille)			
\$ _	\$ -	\$	-	\$ -			
5,106,929.70 -	5,072,834.67 -		3,476,373.87	(1,596,460.80)			
-	-		-	- -			
-	-	_	-				
5,106,929.70	5,072,834.67		3,476,373.87	(1,596,460.80)			
-,,.			-,,				
3,409,959.53	3,869,492.55		2,540,353.65	1,329,138.90			
454,075.39	319,755.99		294,468.30	25,287.69			
-	-		-	-			
4,844.27	74,263.32		71,252.25	3,011.07			
445,563.42	581,344.55		409,602.81	171,741.74			
_	-		-	-			
134,795.42	92,201.60		50,728.77	41,472.83			
1,666.67	4,000.00		4,000.00	-			
358,909.00	-		-	-			
-	-		-	-			
-	-		<b>-</b>	-			
3,000.00	3,000.00		1,215.43	1,784.57			
251,456.50	128,776.66		104,752.66	24,024.00			
33,059.25	-		-	-			
_	-		-	-			
9,600.25	-		-	-			
_	_		_	_			
-	-		-	-			
5,106,929.70	5,072,834.67	_	3,476,373.87	1,596,460.80			
-	-		-	-			
-	-		-	-			
-	-		-	-			
-	-		-	-			
-	-		-	-			
 			<u> </u>				
-	-		-	-			
 			-				
\$ 0.00	\$ 0.00	\$	0.00	\$ 0.00			

# Schedule of Changes in the District's Total OPEB Liability and Related Ratios

		2024	2023		2022		2021		2020	
Total OPEB Liability				_		_				
Service Cost	\$	1,755,665	\$	1,790,539	\$	1,769,076	\$	1,732,520	\$	395,530
Interest		1,002,024		904,157		633,502		601,980		569,293
Differences Between Expected and										
Actual Experience		(6,858,621)		-		(1,555,373)		-		(752,956)
Changes of Assumptions or Other Inputs		(2,311,754)		(337,692)		(3,663,191)		188,665		10,217,226
Benefit Payments		(71,487)		(749,644)		(646,672)		(882,942)		(702,430)
Net Change in Total OPEB Liability		(6,484,173)		1,607,360		(3,462,658)		1,640,223		9,726,663
Total OPEB Liability - Beginning	_	25,732,789	_	24,125,429	_	27,588,087	_	25,947,864	_	16,221,201
Total OPEB Liability - Ending	\$	19,248,616	\$	25,732,789	\$	24,125,429	\$	27,588,087	\$	25,947,864
Covered-Employee Payroll	\$	162,685,393	\$	164,519,000	\$	158,955,716	\$	155,448,000	\$	150,191,129
Total OPEB Liability as a Percentage of Covered-Employee Payroll		11.83%		15.64%		15.18%		17.75%		17.28%

	2019	2018
Total OPEB Liability		
Service Cost	\$ 382,155	\$ 367,917
Interest	592,119	605,174
Differences Between Expected and Actual Experience	-	-
Changes of Assumptions or Other Inputs	737,380	(571,454)
Benefit Payments	(817,077)	(689,680)
Net Change in Total OPEB Liability	 894,577	 (288,043)
Total OPEB Liability - Beginning	15,326,624	 15,614,667
Total OPEB Liability - Ending	\$ 16,221,201	\$ 15,326,624
Covered-Employee Payroll	\$ 170,814,000	\$ 165,038,069
Total OPEB Liability as a Percentage of Covered-Employee Payroll	9.50%	9.29%

## Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan (1)

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	District's Proportionate of the FRS Net Pension Liability		Co	District's vered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2014	0.385995350%	\$	23,551,648	\$	145,656,503	16.17%	96.09%	
2015	0.383592688%		49,546,140		150,972,191	32.82%	92.00%	
2016	0.357619070%		90,299,095		153,198,985	58.94%	84.88%	
2017	0.357405844%		105,718,251		158,184,698	66.83%	83.89%	
2018	0.341657133%		102,908,900		155,298,879	66.27%	84.26%	
2019	0.338187055%		116,466,913		158,519,995	73.47%	82.61%	
2020	0.327373510%		141,888,504		159,606,940	88.90%	78.85%	
2021	0.358682284%		27,094,370		165,397,985	16.38%	96.40%	
2022	0.354359116%		131,850,068		168,708,587	78.15%	82.89%	
2023	0.335965041%		133,871,436		179,617,280	74.53%	82.38%	

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

### Schedule of District Contributions – Florida Retirement System Pension Plan (1)

Fiscal Year Ending June 30	Contractually Required FRS Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll	
2015	\$ 9,352,316	\$ (9,352,316)	\$ -	\$ 150,972,191	6.19%	
2016	8,721,111	(8,721,111)	-	153,198,985	5.69%	
2017	9,353,604	(9,353,604)	-	158,184,698	5.91%	
2018	9,772,172	(9,772,172)	-	155,298,879	6.29%	
2019	10,614,093	(10,614,093)	-	158,519,995	6.70%	
2020	10,877,171	(10,877,171)	-	159,606,940	6.81%	
2021	13,664,245	(13,664,245)	-	165,397,985	8.26%	
2022	15,121,148	(15,121,148)	-	168,708,587	8.96%	
2023	16,162,079	(16,162,079)	-	179,617,280	9.00%	
2024	17,491,049	(17,491,049)	-	181,906,410	9.62%	

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

## Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan (1)

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability		Co	District's vered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2014	0.490539910%	\$	45,866,679	\$	145,656,503	31.49%	0.99%	
2015	0.497785311%		50,766,271		150,972,191	33.63%	0.50%	
2016	0.496237127%		57,834,380		153,198,985	37.75%	0.97%	
2017	0.496239465%		53,060,213		158,184,698	33.54%	1.64%	
2018	0.475468825%		50,324,154		155,298,879	32.40%	2.15%	
2019	0.473928728%		53,027,882		158,519,995	33.45%	2.63%	
2020	0.459864091%		56,148,655		159,606,940	35.18%	3.00%	
2021	0.467145186%		57,302,379		165,397,985	34.65%	3.56%	
2022	0.462862981%		49,024,583		168,708,587	29.06%	4.81%	
2023	0.452877419%		71,922,974		179,617,280	40.04%	4.12%	

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

### Schedule of District Contributions – Health Insurance Subsidy Pension Plan (1)

Fiscal Year Ending June 30	ontractually Required Contribution	HIS Contributions in Relation to the Contractually Required Contribution		HIS Contribution Deficiency (Excess)		District's Covered Payroll		HIS Contributions as a Percentage of Covered Payroll
2015	\$ 1,902,845	\$	(1,902,845)	\$	-	\$	150,972,191	1.26%
2016	2,543,532		(2,543,532)		-		153,198,985	1.66%
2017	2,625,866		(2,625,866)		-		158,184,698	1.66%
2018	2,577,961		(2,577,961)		-		155,298,879	1.66%
2019	2,631,432		(2,631,432)		-		158,519,995	1.66%
2020	2,649,981		(2,649,981)		-		159,606,940	1.66%
2021	2,745,883		(2,745,883)		-		165,397,985	1.66%
2022	2,800,711		(2,800,711)		-		168,708,587	1.66%
2023	2,979,108		(2,979,108)		-		179,617,280	1.66%
2024	3,637,299		(3,637,299)		-		181,906,410	2.00%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### Notes to Required Supplementary Information

### 1. Budgetary Basis of Accounting

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by State law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital
  outlay) within each activity (e.g., instruction, student transportation services, and school
  administration) and may be amended by resolution at any Board meeting prior to the due date
  for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

### 2. Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. In 2024, changes of assumptions include the following:

- The retirement and termination rates were updated to the Florida Retirement System as of June 30, 2023.
- The discount rate was updated from 3.65 percent to 3.93 percent.
- The healthcare cost trend rate was updated from 6.75 percent to 7.75 percent.

### Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2023, the municipal bond rate used to determine total pension liability was increased from 3.54 percent to 3.65 percent and the level of monthly benefits increased from \$5 times years of service to \$7.50, with an increased minimum of \$45 and maximum of \$225.

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### Okaloosa County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2024

Federal Grantor/Pass-Through Grantor/ Program or Cluster	Federal Assistance Listing Number	Pass - Through Entity Identifying Number	Passed Through to Subrecipients	Total Expenditures
Clustered				
Child Nutrition Cluster				
United States Department of Agriculture:				
Florida Department of Agriculture and Consumer Services:				
School Breakfast Program	10.553	24002	\$ -	\$ 1,746,299.84
National School Lunch Program	10.555	24001, 24003		8,221,407.22
COVID-19, National School Lunch Program	10.555	22020	-	751,749.32
Total National School Lunch Program	10.555			8,973,156.54
Summer Food Service Program for Children	10.559	24006, 24007	-	228,726.96
Total Child Nutrition Cluster			-	10,948,183.34
Forest Service Schools and Roads Cluster United States Department of Agriculture and Consumer Services: Florida Department of Financial Services:				
Schools and Roads - Grants to States	10.665	None	-	126.94
Student Financial Assistance Cluster				
Student Financial Assistance Cluster United States Department of Education:				
Federal Pell Grant Program	84.063	N/A		830,937.87
rederal Pell Grant Program	04.003	IVA		030,937.07
Special Education Cluster United States Department of Education: Florida Department of Education:				
Special Education - Grants to States	84.027	263	13,731.09	7,513,618.90
COVID-19 Special Education - Grants to States	COVID-19, 84.027	263		92,538.41
Total Special Education - Grants to States	84.027		13,731.09	7,606,157.31
Special Education - Preschool Grants	84.173	267		261,558.55
Total Special Education Cluster			13,731.09	7,867,715.86
Child Care and Development Fund Cluster United States Department of Health and Human Services: Early Learning Coalition of Okaloosa and Walton Counties: Child Care and Development Block Grant	COVID-19, 93.575	None		33,317.04
Not Clustered				
United States Department of Agriculture				
Florida Department of Agriculture and Consumer Services:				
Child Nutrition Discretionary Grants Limited Availability	10.579	21225		52,348.24
United States Department of Defense				
Public Law 110-417	12.UNK	N/A	_	1,778,604.53
Air Force Junior Reserve Officers Training Corps	12.UNK	N/A	-	289,233.28
Army Junior Reserve Officers Training Corps	12.UNK	N/A	-	153,179.94
Competitive Grants: Promoting K-12 Student Achievement at				
Military-Connected Schools	12.556	N/A	-	1,066,740.19
Basic, Applied, and Advanced Research in Science and Engineering	12.630	N/A	-	55,142.79
Total United States Department of Defense			-	3,342,900.73
United States Department of Education				
Impact Aid	84.041	N/A	206,341.00	6,028,098.00
Florida Department of Education:	01.011	1470	200,011.00	0,020,000.00
Adult Education - Basic Grants to States	84.002	191	_	244,347.54
Title I Grants to Local Educational Agencies	84.010	212, 223, 226	234,351.60	7,707,993.73
Career and Technical Education - Basic Grants to States	84.048	161	-	348,920.11
Education for Homeless Children and Youth	84.196	127	-	111,728.50
English Language Acquisition State Grants	84.365	102	-	208,375.48
Supporting Effective Instruction State Grants	84.367	224	-	954,018.26
Student Support and Academic Enrichment Program	84.424	241	2,052.48	532,364.78
Education Stabilization Fund:	84.425			
Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425D	124, 128	531.00	316,978.91
American Rescue Plan - Elementary and Secondary School				
Emergency Relief Fund	COVID-19, 84.425U	121	56,123.50	2,859,817.45
American Rescue Plan - Elementary and Secondary School				
Emergency Relief Fund - Homeless Children & Youth Fund	COVID-19, 84.425W	122		173,722.06
Total Education Stabilization Fund	84.425		56,654.50	3,350,518.42
Total United States Department of Education			499,399.58	19,486,364.82
Total Expenditures of Federal Awards			\$ 513,130.67	\$ 42,561,894.84

The accompanying notes are an integral part of this Schedule.

- Notes: (1) <u>Basis of Presentation</u>. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Okaloosa County District School Board under programs of the Federal Government for the fiscal year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
  - (2) <u>Summary of Significant Accounting Policies</u>. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
  - (3) <u>Indirect Cost Rate</u>. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
  - (4) Noncash Assistance for National School Lunch Program. Includes \$1,043,905.03 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.
  - (5) Impact Aid. Expenditures include \$567,940 for grant number/program year S041B-2022-1256, \$939,622 for grant number/program year S041B-2023-1256, and \$4,520,536 for grant number/program year S041B-2024-1256.



# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Okaloosa County District School Board as of and for the fiscal year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 19, 2025, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds and the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a

combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

February 19, 2025



### AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

#### Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited the Okaloosa County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on the District's major Federal program for the fiscal year ended June 30, 2024. The District's major Federal program is identified in SECTION I – SUMMARY OF AUDITOR'S RESULTS of the accompanying SCHEDULE OF FINDINGS AND QUESTIONED COSTS.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major Federal program for the fiscal year ended June 30, 2024.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the

major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the District's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance

requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

February 19, 2025

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### SECTION I - SUMMARY OF AUDITOR'S RESULTS

### Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with

GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted? No

**Federal Awards** 

Internal control over major Federal program:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditor's report issued on compliance for major

Federal program: Unmodified

Any audit findings disclosed that are required to be

reported in accordance with 2 CFR 200.516(a)? No

Identification of major Federal program:

Assistance Listing Numbers: Name of Federal Program or Cluster:

10.553, 10.555, and 10.559 Child Nutrition Cluster

Dollar threshold used to distinguish between

type A and type B programs: \$1,276,856

Auditee qualified as low risk auditee? Yes

### SECTION II - FINANCIAL STATEMENT FINDINGS

No matters are reported.

### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters are reported.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

The District did not have prior audit findings required to be reported under Title 2, Section 200.511, Code of Federal Regulations.